





Lisbon | Statistics Portugal | 29 June - 1 July

Indicators for territorial policies: closing data gaps by using traditional and new sources and methods

CONCEPTUAL DIAGRAM FOR THE ELDERLY:

an analytical methodology for the visualization of complex problems with territorial cluster applications

Lisbon, 30th June 2016



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- 2. The conceptual diagram framework

What is a conceptual diagram?

A structural and simplified visual display

- 3. Case study The elderly
 - 3.1 Applying the conceptual diagram to the elderly
 - 3.2 Characterizing the elderly based on different indicators
- 4. Challenges ahead

1. How did it start?



2012 – Preparing the conceptual framework to discuss the new *Operational Programme of Employment and Social inclusion 2014-2020*:

"Presentations for policy makers have to be both detailed and intuitive"

And built a conceptual diagram for analysing the Portuguese complex labour market.

2015 – Decision to apply the conceptual diagram to other population groups

2016 – Discussing the elderly conceptual diagram:

- Tarki Research Centre in Budapest - <u>visiting grant to Hungary</u> to compare their a system indicators for the elderly development with our own conceptual framework

(IPOLIS - Integrated Poverty and Living Condition Indicator System)

2016 – Validating the diagram as a tool for visualization of complex problems.

Presentation at Luxembourg's Expert workshop "Visualization and outreach to stakeholders" (with World Bank, UNICEF, Eurofound, HelpAge International, Unesco, The Guardian, ...)

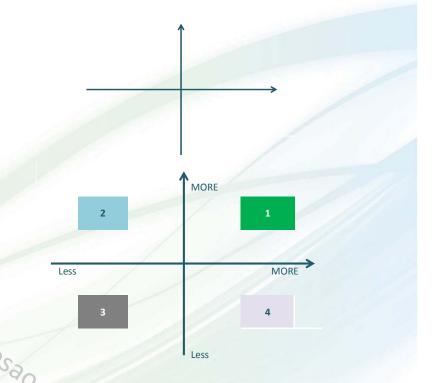
2 - The conceptual diagram framework

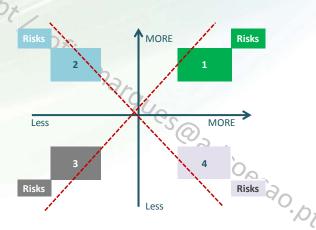


Building the analytical framework (Phase 1)

- 1. Define the analysis axes: main drivers
- 2. Identify the quadrants: main profiles
- 3. Signalling the risks and evolving vectors: main effects due to changing processes
- Caused by Contextual changes
- Population characteristics changes
- 4. Characterize the quadrants and axes
- With qualitative and quantitative instruments (Indicator Systems or Composite or single indicators)
- Guaranteeing comparability, reliability for adequate territorial and temporal levels







2 - The conceptual diagram framework



Building the analytical framework (Phase 2)

5. Identify policies and measures

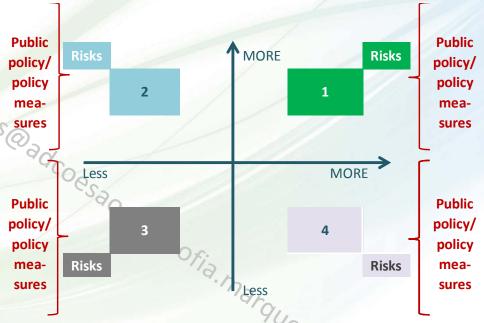
List the policies that best:

- meet the needs of the identified populations
- increase development and quality of life,

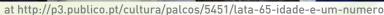
6. Monitoring and evaluation policies and measures

This strategic monitoring and evaluation perspective relies on a system of indicators that gives information on results and impacts

Identification of public policies and measures







... The elderly aren't all the same...

dynamic # dependent # unprotected # disadvantaged



3. CASE STUDY - the elderly

3.1 Applying the conceptual diagram

3 - Case Study: the elderly



Motivation to apply the conceptual framework

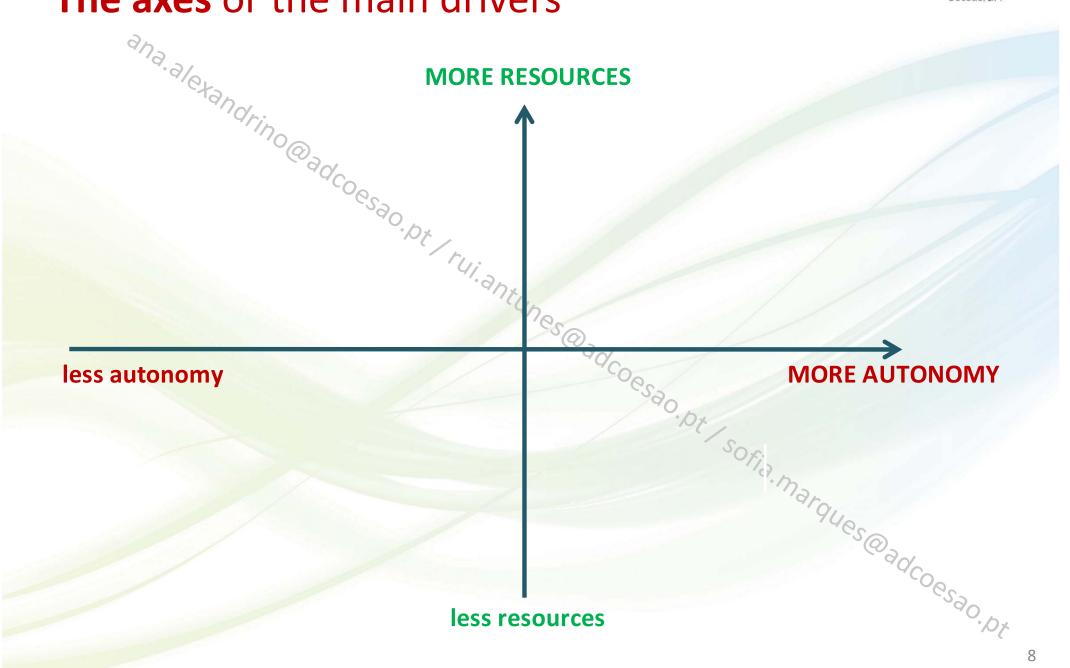
Some facts:

- In Portugal, 1 out of 5 inhabitants is aged over 65 (around 2 million persons).
- For every 100 active age persons there are 31 old people.
- In the EU context, Portugal is one of the most aged countries.
- Among Western European countries has the 3rd worst position in the Global AgeWatch Index 2015 (that evaluates the socioeconomic wellbeing of the elderly).

In accordance with the internationally consensus...

Desirable Scenario for Inclusive growth for the elderly	Flagship initiatives for the elderly	Cross action strategies
Establishing the conditions necessary to active	European Year of	Empowerment, activation of
and healthy ageing with greater levels of	Ageing and Inter-	the potential of the elderly
autonomy and higher quality of life	generational Dialogue	 Preventive and Remedial
(and reducing isolation, poverty and social exclusion)	initiative (2012)	Actions or policies

The axes or the main drivers



The Resource Axis



ana		MORE RES	OURCES			
own resources Income	Transport (individual)	Qualifications (including ICT)	Social	and technical skills consensus, communication,)	Adequate housing (And without architectural barriers)	
Informal networks	Family networks	Social networks	Neighborhood networks	Virtual networks / Access to ICT	Intergenerational dialogue	
Formal and/or institutional responses	Transport Serv networks	rices intended for the elderly	Access to social and public health responses	Access to recreational and sports equipament and services	Physical accessibility and lack of architectural barriers	
Territorial Degree of context urbanisation	Resources of the territories	Environmental conditions	Entrepreneurial dynamism	Small-scale local infrastructures	Geographical mobility and access to goods and services	
	Demographic dyn	amics	Societies open to change	Societies that value the role of the elderly		
less resources less resources						

The Autonomy Axis

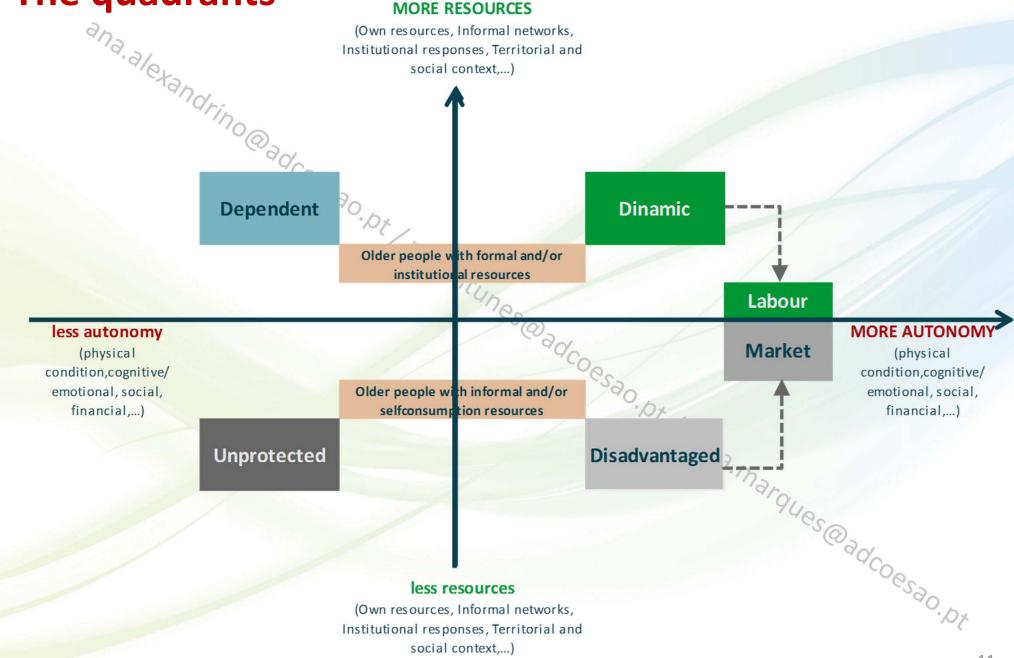


State of health physical condition Ability to perform day to day activities Cognitive/emotional Mental health: Depression lucidity/dementia Ability to (re) learn or use ICT Self-esteem less autonomy **MORE AUTONOMY** Presence / absence of life Quality of family relationships (poor Social Take an active role in society quality=control, abuse and / or domestic violence) projects Decision on how to use better **Decision on managing** Decision on expenses and daily options **Decision autonomy** her/his house income



The quadrants

MORE RESOURCES



Describing the quadrants



2) Dependent

With resources/without autonomy

- Have relative material comfort but experience limitations and reduced mobility;
- They need institutional or family member support to meet their daily needs.

Includes both those living in residential homes as well as those receiving support at home

3) Unprotected

Without resources/without autonomy

- Unable to undertake daily tasks or make decisions over matters relating themselves.
- Don't benefit from any support / have low income levels/live in no public services areas.
- Their basic needs go barely met + face violence,
 maltreatment, lack of accessibility (territorial, housing).

May be completely isolated or on the survival threshold

1) Dynamic

With resources/with autonomy

- Higher levels of income, qualified; living in wellequipped territories; have access to services;
- play active roles in their social context (e.g. supporting dependents as carers or family member volunteering)

May be in the labour market and even contribute to the social security system.

4) Disadvantaged

Without resources/with autonomy

- Lack own resources or live in contexts that don't provide goods and services (e.g. transport, housing).
- Postpone retirement or combine low pension levels with other types of earnings.
- On occasion, provide for other family members experiencing unemployment and over-indebtedness.

May stay in the labour market, out of a need for resources.

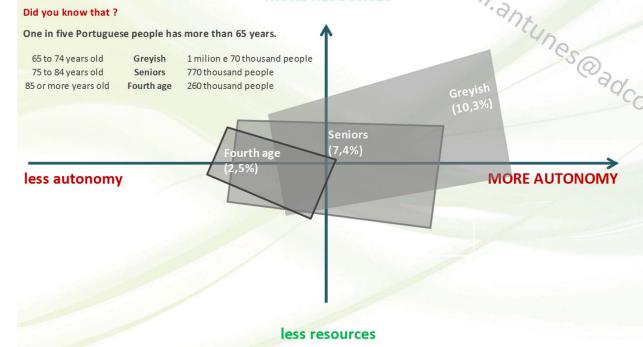


The processes of ageing as an evolving vector

Autonomy axis:

Age is likely to be <u>inversely related to</u> <u>autonomy</u>: Old age is associated with low autonomy

MORE RESOURCES



Resources axis:

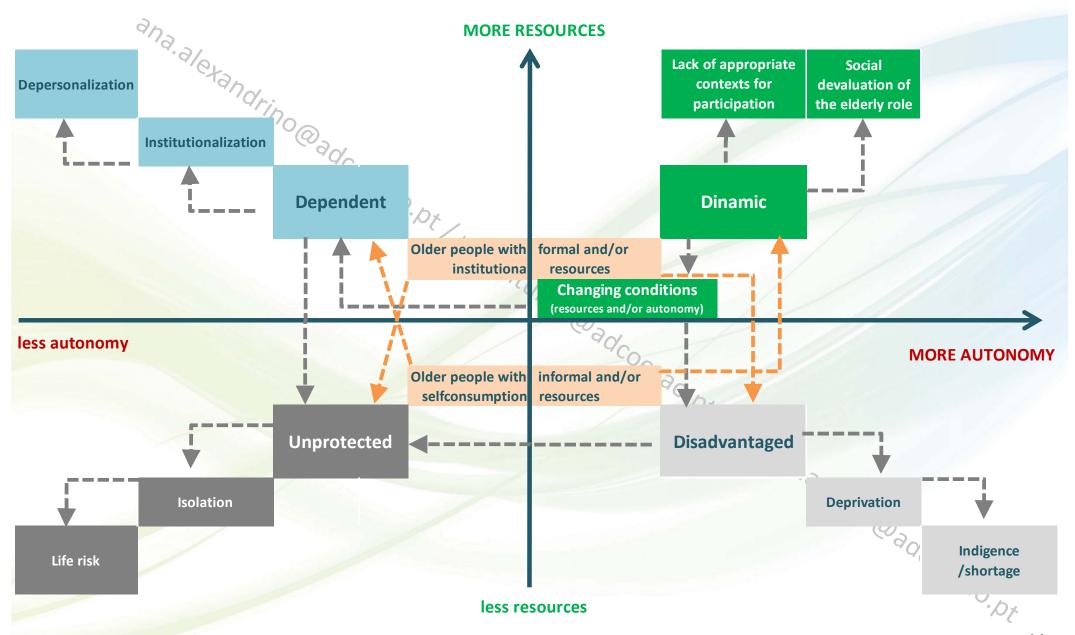
Age is likely to be inversely related to resources: Old age is associated with less resources

Less income means:

- In a context of inflation, pensions depreciate over time.
- There are more expenses, i.e. higher spending on medicines, increased need for support (health care, in carrying out day to day tasks, etc.).
- Higher proportion of people with shorter contributory careers and lower qualifications with implications on the pensions values.

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Associated risks







... The elderly aren't all the same...

the greyish # the seniors # the 4th agers



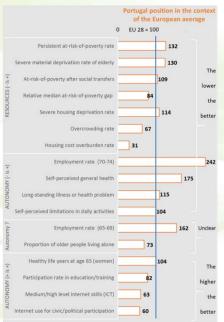
3. CASE STUDY – the elderly

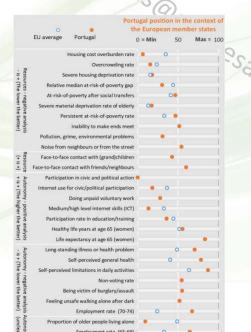
- 3.2 Characterizing the elderly based on different indicators
 - Axes indicators
 - Quadrants indicators

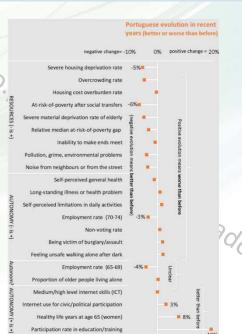
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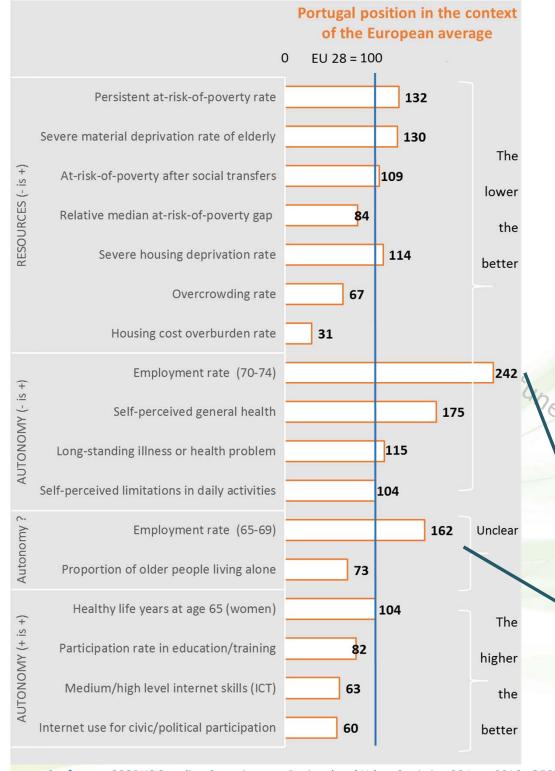
Axes indicators

Data gaps / limitations **Objectives Best approach Advantages** System of i) Provides methodological and i) Doesn't provide an individual to compare, statistical framework to monitor the level measure for each quadrant; to rank and indicators by situation of vulnerable groups; to monitor components & ii) Not available at subnational ii) Contains statistical information territorial level or microdata; evolution subcomponents from different sources and areas; e.g. Show the e.g. IPOLIS: Integrated iii) Not possible to have an elderly relative position of **Poverty and Living** iii) Provides comparable information global evolution view - some (time and country) for each indicators improve, others Portugal within the conditions Indicator indicator. deteriorate. European context System ortugal position in the conte EU 28 = 100 EU average Persistent at-risk-of-poverty rate











Axes indicators

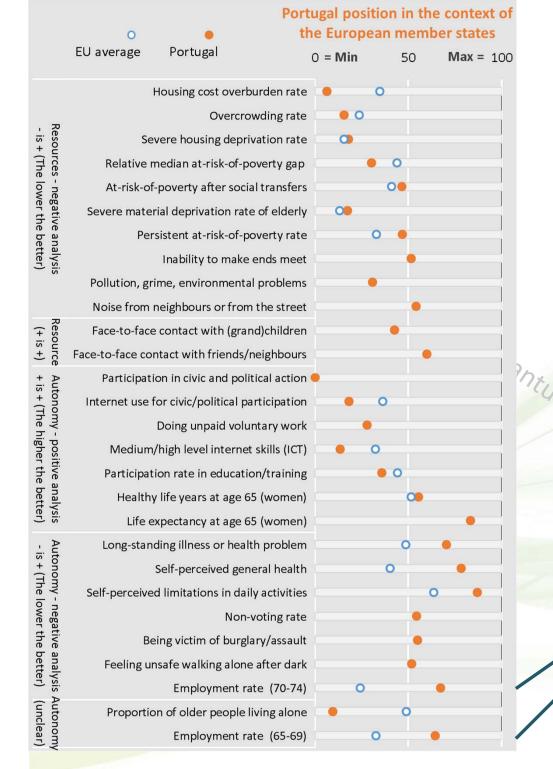
How does Portugal perform in the context of the EU average?

On the Resources axis, Portugal has weak performance regarding material living condition indicators.

Most of the autonomy indicators score badly when contrasted with EU average.

Employment rate for the aged between 70 to 74 (and 65-69) is much higher in Portugal, relatively to EU avg.

However, its not clear if it's a sign of autonomy or deprivation.





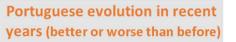
Axes indicators

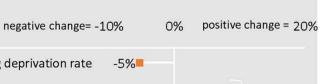
How does Portugal perform in the context of other EU members states

Regarding **resource** indicators, Portugal's position is not the worst result registered by a member state, even if it scores below the medium point (50%).

Comparative to other member states
Portugal achieves no more than average
performance rates in **autonomy**indicators.

e.g. the employment rate for old people is quite high in Portugal, but it's not the highest of the 28 member states.







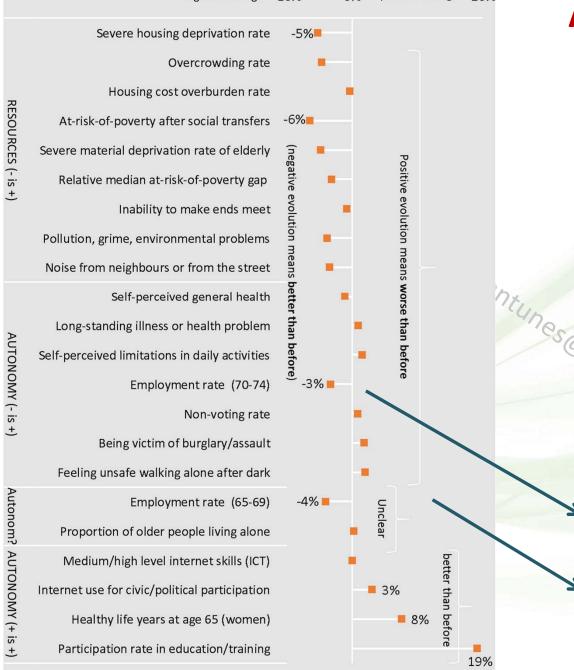
Axes indicators

How was the evolution of Portugal in the recent years?

The Portuguese evolution has been positive considering material living conditions and other resource indicators.

In the last decade, improvement has been quite strong in autonomy indicators s

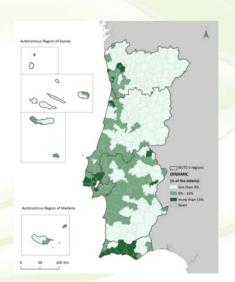
e.g. although the employment rate for old people has been dropping in recent years, it is still high, with more than 1 out of 10 seniors employed

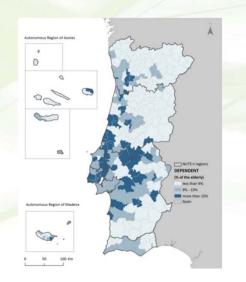


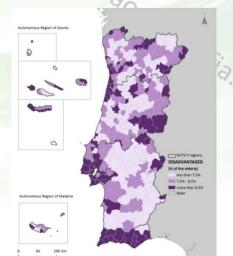
Quadrants indicators

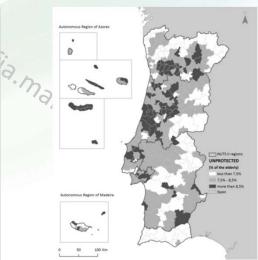


Objectives Data gaps / limitations **Best approach Advantages** i) Not using the most up-to-date i) Provides credible and disaggregated **Unique Indicator** to identify, information for different elderly information; e.g. Census 2011 portray and subgroups and territorial levels; quantify at indicator ii) Providing one single indicator; ii) Enables quantification of people individual level (municipalities level) iii) Leaving out the task of assigned to each axis (resources or "Resident population with e.g. Quantifying how quantifying other axis autonomy); at least one difficulty by components; many elderly are iii) Guarantees an accurate universe, classified as dependent age group and main source iv) Some rigidity in positioning avoiding double counting issues, etc.; in each Portuguese of income" individuals on the axes due to iv) Allows identification of municipality Census concepts and their municipality territorially based patterns. methodological limitations.

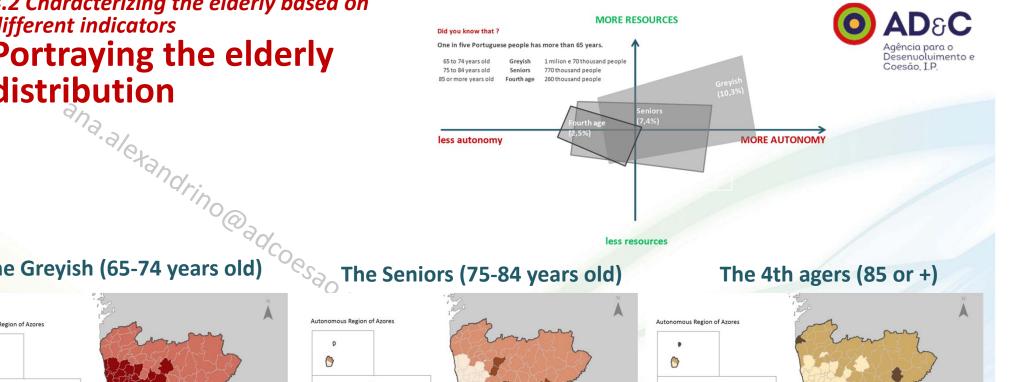






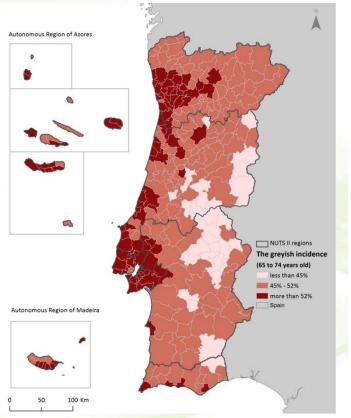


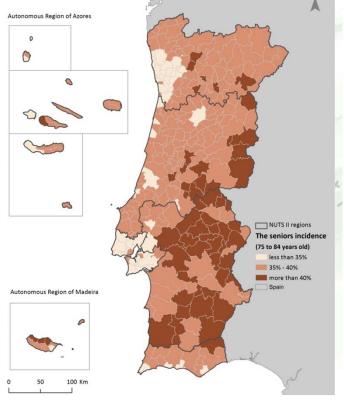
Portraying the elderly distribution

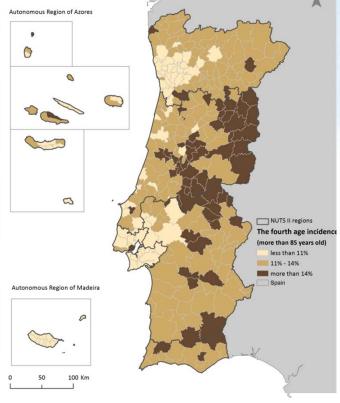


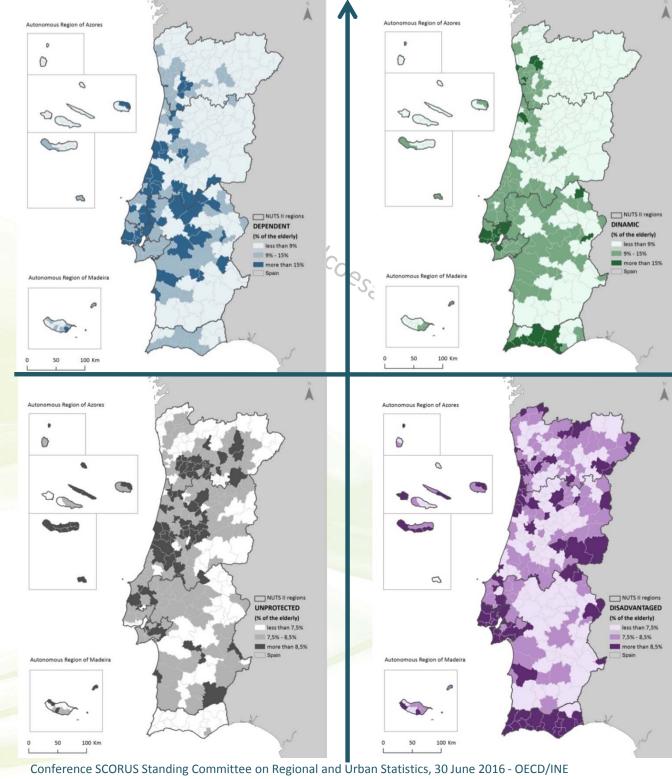
The Greyish (65-74 years old)

The 4th agers (85 or +)











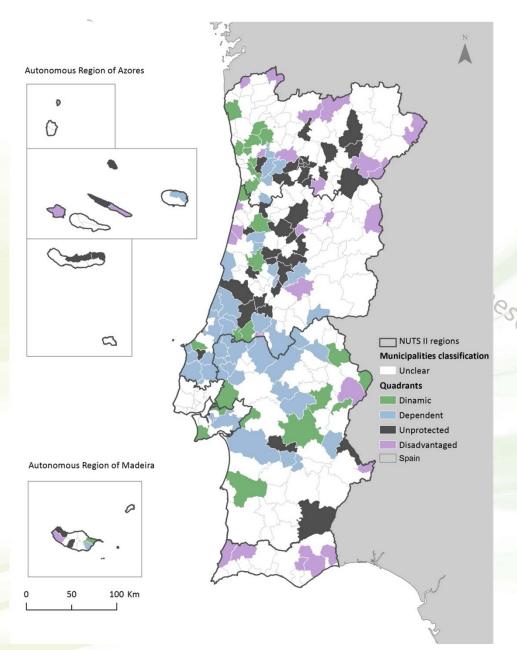
Quadrants indicators

Legend: The incidence for each profile type - the darker the higher the % of elderly classified in that profile-type

It should be highlighted that: metropolitan areas and the Algarve contain major contrasts: from the point of view of earnings and autonomy, the prevalence of more favourable situations coexists with unfavourable positions.

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Prevalence of clusters



Each municipality is colored with its highest population weights

(Last quartile of the distribution of the population weight in each profile)

Intermediate or other less clear situations where there is no prevailling profile where left blank

Closing data gaps may colour these white municipalities...

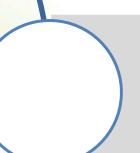
4. Challenges ahead





Strategic analysis for the elderly

- 1) Developing a monitoring scheme for policies and measures;
- 2) Supporting Portugal 2020 and Post 2020 Cohesion policy funds



Applying this analysis framework to other themes

- 1) Working age population and the labour market
- 2) Children and young people and the school
- 3) Other sectoral areas



Close data gaps - Improving quantitative characterization to face limitations

- 1) Developing a system of national indicators that reflects the IPOLIS pilot project
- 2) Devising a system of output and result indicators for monitoring and evaluation
- 3) Improving analysis of available information on the elderly (e.g. microdata)













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CONCEPTUAL DIAGRAM FOR THE ELDERLY

Thank you



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